

Message Text

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USNMR SHAPE

C O N F I D E N T I A L SECTION 1 OF 3 USNATO 1154

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJECT: CEP: SENIOR CIVIL EVERGENCY PLANNING COMMITTEE (SCEPC)

REINFORCED MEETING FEBRUARY 26-28 , 1975

REF: A. AC/98-A/103;

B. USNATO 1134

STATE PASS FEDERAL ENERGY ADMINISTRATION (FOR MR. MORRIS);

SECDEF FOR OASD I&L AND DCPA; AGRICULTURE FOR MR. WILSON;

COMMERCE FOR BODC AND MARAD; TRANSPORTATION FOR OET.

SUMMARY: THE REINFORCED SCEPC: AGREED TO FORWARD THE
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AMMUNITION LEAD-TIME STUDY TO THE COUNCIL WHEN NETHERLAND-
RESERVATION IS LIFTED; NOTED U.S. NOT ON RESOURCE
PROBLEMS FOR HILEX-7 TO SUBMITTED TO THE COEC; DIRECTED
CEP DIRECTORATE TO PREPARE NEW INSTRUCTION ON THE FORMAT

AND CONTENT OF COMMITTEE REPORTS AS A MANAGEMENT TOOL;
AND GREED TO SECURE SUPPORT IN CAPITALS FOR THE DRAFT
MINISTERIAL GUIDANCE PARAGRAPHS ENTITLED "SUPPORT FROM
THE CIVIL SECTOR". END SUMMARY.

1. ALL MEMBERS, EXCEPT ICELAND, ATTENDED. DENMARK, NOWAY,
TURKEY AND U.S. SENT PRINCIPAL REPRESENTATIVES FROM CAPITALS,
WITH FRENCH REP SUPPORTED BY MEMBER FROM THE
MINISTRY OF EQUIPMENT. COMMITTEE DISCUSSIONS AND DECISIONS ON
SPECIFIC AGENDA ITEMS ARE AS FOLLOWS:

I. DECISION SHEETS OF PREVIOUS MEETINGS

THE COMMITTEE APPROVED THIS ITEM

II. CEP PARTICIPATION IN HILEX EXERCISES

A. CONTINUATION OF THE DISCUSSION ON HILEX-6
BASED UPON QUESTIONS RAISED BY THE FRENCH AND TURKISH REPS,
THE CHAIRMAN ADVISED THAT THE PLANNING BOARD FOR OCEAN SHIPPING
(PBOS) INITIATED A STUDY OF THE CENTRAL SHIPPING ADVISORY COMMITTEE
(CENSHADCOM) CONCEPT AND WILL PRESENT THE STUDY RESULTS, AS
WELL AS CHANGES TO PLAND LIMMER TO THE PBOS PLEANARY APRIL 1975
MEETING. THE COMMITTEE ALSO DISCUSSED THE RELATIONSHIPS
BETWEEN NATO AND OECD/EEC, PARTICULARLY REGARDING MANAGE-
MENT DURING A CRISIS OF RESOURCES (E.G., BETWEEN PETROLEUM PLANNING
COMMITTEE (PPC)&INTERNATIONAL ENERGY AGENCY). THE
CHAIRMAN ADVISED THE COMMITTEE THAT WHEN THE INDUSTRIAL
PLANNING COMMITTEE (IPC) AND PPC COMPLETE THESE COMMODITY
ORIENTED STUDIES THE SCEPC WILL EXAMINE THEM. THE COMMITTEE AGREED
THAT WHILE OECD AND EEC HAD MANY EXPERTS WHO COULD FILL
NATO CIVIL WARTIME AGENCY (NCWA) POSITIONS, THERE IS NO ASSURANCE
THEY WILL BE AVAILABLE TO NATO HEADQUARTERS IN AN EMERGENCY.

B. TEXTING OF MODIFIED CIVREP FORMAT

THE COMMITTEE APPROVED THE TESTING OF A MODIFIED CIVREP
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FOR MATO FOR USE DURING WINTEX-75.

C. PRELIMINARY DISCUSSION OF HILEX-7

THE COMMITTEE AGREED TO SUBMIT THE U.S. NOTE ON HILEX-7
TO THE COEC ON SUGGESTED RESOURCES ITEMS FOR CONSIDERATION
IN THE DEVELOPMENT ON THE SCENARIO. FYI-SUBSEQUENT
TO THIS AGREEMENT, THE U.S. REP OT THE COUNCIL OPERATIONS AND EXER-
CISE COMMITTEE (COEC) ALSO SUBMITTED THE U.S. NOTE TO THAT
COMMITTEE ON FEBRUARY 27. THE COEC ACCEPTED THE U.S. NOTE AND
WILL REMIT IT TO THE HILEX-7 HIGH LEVEL PLANNING GROUP FOR CONSID-
ERATION. END FYI. COMMITTEE INSTRUCTED I.S. TO DEVELOP ADDITIONAL
OPTIONS FOR RESOURCE PLAY IN HILEX-7. THE FRG REP STATED

HIS NATION'S INTEREST IN DEVELOPING PROBLEMS WHICH MAY BRING
THE NATO REFUGEE AGENCY (NRA) INTO OPERATION. THE
DANISH REP OBJECTED STRONGLY TO THE POSSIBLE
INCLUSION OF REFUGEE PROBLEMS IN HILEX-7 WHICH MAY CAUSE
CONSIDERATION OF GRINGING NRA INTO OPERATION.

III. CIVIL EMERGENCY MANAGEMENT HANDBOOK

THE COMMITTEE EXTENDED UNTIL APRIL 2 THE DEADLINE FOR
AMENDMENTS TO AC/98-WP/88 SINCE ONLY THE FRG OFFERED
CHANGES. THE U.S. REP POINTED OUT THAT THE HANDBOOK
IS ONLY A GUIDE AND IT IS NNOT NECESSARY NOR DESIRABLE
TO OBTAIN NATIONAL AGREEMENT ON EACH ITEM IN THE HAND-
BOOK.

IV. PROGRESS REPORTS FOR 1974

A. THE COMMITTEE AGREED WITH THE US INTERVENTION
THAT THE I.S. PREPARE NEW INSTRUCTIONS CONCERNING THE
FORMAT AND CONTENT OF THE PLANNING BOARDS AND COMMITTEES (PB&CS)
ANNUAL PROGRESS REPORTS. THE U . POINTED OUT THAT IT IS DIFFICULT
TO FULLY EVALUATE THE ACCOMPLISHMENTS OR FAILURES OF THE PB&CS BASED
ON THE REPORTS BEFORE THE COMMITTEE. THE I.S. AND SCEPC MUST
DEVELOP BETTER MANAGEMENT TECHNIQUES IF THE SCEPC IS TO
SUPERVISE PROPERLY THE WORK OF TH PB&CS.

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 1154

B. THE COMMITTEE APPROVED THE PB&C REPORT, ALONG WITH INSTRUCTIONS TO THE I.S. ON SPECIFIC ITEMS FOR INCLUSION IN THE SCEPC ANNUAL REPORT TO THE COUNCIL. THE U.S. WITHHELD APPROVAL OF AC/23-WP/35 SUBJECT TO CONFIRMATION OF THE CANCELLATION OF A STUDY PARAGRAPH 23A.

V. MEASURES TO BE CONSIDERED FROM THE DEFENSE STANDPOINT WHEN PLANNING PTT INTERNATIONAL TELECOMMUNICATIONS SYSTEMS.

THE COMMITTEE APPROVED THIS ITEM WITHOUT SIGNIFICANT DISCUSSION.

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VI. REVIEW OF THE FUNCTIONS OF THE NOA AND THE NOEBS

THE COMMITTEE AGGRED TO THE RETENTION OF THE NATIO OIL AUTHORITY ((,9-) AS PART OF THE NATO WARTIME OIL ORGANIZATION (NWO), AND ASKED THE PETROLEUM PLANNING COMMITTEE (PPC) TO CLARIFY THE CONCEPT AND NEED FOR TWO BRANCHES- ON IN THE U.S. AND THE OTHER IN EUROPE-OF THE NWO, EACH OF WHICH IS TO BE CAPABLE OF ACCOMPLISHEDG THE OIL PROGRAMMING FUNCTION FOR THE ENTIRE NATO AREA. THE NORWEGIAN REP STATED THAT THE TWO BRANCH CONCEPT OF THE NWO SEEMED TO CONTRADICT THE NEW CONCEPT ADOPTED BY THE PBOS FOR A SINGLE SHIP ALLOCATION(PROGRAMMING) BODY LOCATED IN EUROPE WITH REGIONAL OPERATING ELEMENTS, ONE IN THE U.S. AND THE OTHER INEUROPE. THE PBOS HAD ABANDONED THE IDEA OF DUPLICATIONG PROGRAMMING BODIES, ACCORDINGLY, THE NORWEGIAN REP WAS CONCERNED AS TO WHICH CONCEPT WAS CORRECT. ALL COUNTRIES WERE ABLE TOACCEPT THE PPC DOCUMENT EXCEPT NORWAY AND THE FRG WHO HAD A NUMBER OF QUESTIONS MOSTLY CONCERNING STAFFING AND FINANCIAL IMPLICATIONS INVOLVED IN HAVING DUPLICATE BRANCHES. COMMITTEE ASKEDTHE PCC TO REVIEW THE DOCUMENT TAKING INTO ACCOUNT THE POINTS MADE BY THE NORWEGIAN AND FRG REPS, AS WELL AS THE QUESTION RAISED BY THE U.S. CONA CERNING THE NEED FOR OPERATIONAL COMPATIBILITY OF THE TWO BRANCHES OF THE NWO. THE CHAIRMAN LEFT THE POLICY QUESTION OF THE NEED FOR DUAL BRANCHES AS A CONCEPT FOR CERTAIN NCWA'S OPEN UNTIL THE PPC RESTATED ITS CASE.

VII. NATO CRISIS MANAGEMENT PROCEDURES IN REGARD TO OIL, WITH RESPECT TO THE DEFENCE CAPABILITY OF THE ALLIANCE

COMMITTEE AGREED TO SEND THE REPORT OF THE PPC TO THE COUNCIL LESS ANNEXES II AND III OF AC/12-D/573. THE U.S. AGREED TO THIS DECISION SUBJECT TO CONFIRMATION PENDING RE-EXAMINATION OF THESE ANNEXES. THE FRG REP SAID THERE WERE PROCEDURAL CONSIDERATIONS CONCERNING THE RELATIONSHIP OF THE IEA AND NATO WHICH NEED TO BE REFLECTED IN UPDATING THE CHARTS AT ANNEX II, AC/98-D/635, WHICH DEALT WITH THE OLD OECD OIL ORGANIZATION. THE UK REP RESPONDED, CONFIDENTIAL

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INDICATING THAT REGARDLESS OF COMMON INTEREST, THE IEA IS NOT RESPONSIBLE FOR DEFENSE NEEDS, FURTHER STATING HIS AUTHORITIES FELT THAT THE PPC REPORT WAS A MATTER OF URGENT INTEREST TO THE COUNCIL.

VIII. IPC REPORT ON THE LEAD-TIME STUDY

THE COMMITTEE APPROVED FORWARDING THE LEAD-TIME STUDY REPORT (NATO SECRET) TO THE COUNCIL ON AN URGENT BASIS. THE NETHERLANDS REP DID NOT HAVE INSTRUCTIONS AND, ACCORDINGLY, PLACED A RESERVE ON THIS DECISION. FOR DETAILS, SEE SEPT. COMMENT: ON A PERSONAL BASIS THE NETHERLANDS REP ADVISED THAT THE NATIONAL REP TO THE ICP WAS ILL AND COLD NOT ADVISE THE FOREIGN OFFICE. END COMMENT.

IX. CIVIL / MILITARY COOPERATION

THIS ITEM WAS DELETED AT THE REQUEST OF THE U.S. HOWEVER, THE CHAIRMAN TOOK THE OPPORTUNITY TO DISCUSS THE DRAFT MINISTERIAL GUIDANCE, DRC/WP(75)1, PARAGRAPHS 39-41. THE U.S. STAFF OFFICER WHO ATTENDED THE DRC CHAIRMAN SUGGESTED THAT PERHAPS THESE SECTIONS "ON SUPPORT FROM THE CIVIL SECTOR" COULD BE SHORTENED WITHOUT LOSS OF IMPORTANCE. THE STAFF OFFICER FURTHER ADVISED THAT HE GATHERED FROM THE TONE OF THE DRC MEETING THAT THE MINISTERIAL GUIDANCE WAS TO BE A REFERENCE POINT FOR NATIONAL AND INTERNATIONAL ACTION AND THAT IN ANY EVENT, THE GUIDANCE SHOULD BE PRECISE, SPECIFIC AND INCAPABLE OF MISINTERPRETATION. THE CHAIRMAN ENCOURAGED THE SCEPC MEMBERS TO ENSURE THAT THEIR VIEWS WERE KNOWN IN THEIR CAPITALS SO THAT THE CEP INTEREST MIGHT BE CONSIDERED IN FORMULATING THE FINAL SUBMISSION TO THE DRC. THE CANADIAN, NETHERLANDS AND NORWEGIAN REPS FELT THAT THE POINTS MADE IN PARAGRAPH 40 (B) - IN CERTAIN CASES, HAD HEAVY FINANCIAL IMPLICATIONS, WHILE THE FIRST SENTENCE OF PARAGRAPH 41 READS "THIS DOES NOT REQUIRE SIGNIFICANT EXPENDITURE". THEIR VIEW WAS THAT THE TWO PARAGRAPHS ARE CONTRADICTORY. DISCUSSION INDICATED THERE WAS SOME SUPPORT FOR DELETION OF PARAGRAPH 40. THE U.S. SUGGESTED THAT IF IT WERE DELETED, A REFERENCE BE MADE TO THE "AIMS AND OBJECTIVES OF NATO CIVIL EMERGENCY PLANNING" AS CONTAINED IN APPROVAL COUNCIL DOCUMENTS, E.G., C-M(71)17 CONFIDENTIAL

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AND C-M(66)66.

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COMMENT: REFTTEL B PROVIDES REVISED DRAFT
MINISTERIAL DOCUMENT ISSUED SUBSEQUENT TO SCEPC DISCUSSIONS.

PARAGRAPHS ARE NOW NUMBERED 51 AND 52 AND DO NOT REFLECT
CHANGES SUGGESTED BY SCEPC MEMBERS. CEP DIRECTOR ADVISED
NEWDRAFT HE IS PREPARING FOR SUBMISSION TO ASYG HUMPREYS
WHICH WILL REFLECT SCEPC'S VIEWS. USNATO WILL CABLE THIS DRAT UPON
RECEIPT TO ENSURE INSTRUCTIONS FOR NEXT DRC MEETING
11 MARCH. END COMMENT.

X. REPORT ON THE CSA/ESA-73 DND CSA/JOS(WEST)-74 TRAINING
THE REPS FROM NORWAY, FRANCE AND NETHERLANDS VOICED STRONG
OBJECTION TO THE ACTION TAKEN BY THE INTERNATIONAL STAFF
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IN THE PREPARATION OF BACKGROUND PAPERS FOR USE BY NCWA DESIGNEES AS OUTLINED IN PARAGRAPH 16, AC/98/-D/745, SINCE IS HAD NOT COORDINATED THESE BACKGROUND PAPERS WITH THE SENIOR COMMITTEE. THE CHAIRMAN STATED THAT HE WOULD DEFER REPRODUCTION AND DISTRIBUTION TO MEMBER NATIONS UNTIL SUCH TIME AS SCEPC APPROVED PAPERS.

XI. ANY OTHER BUSINESS

A. THE CHAIRMAN ADVISED THE COMMITTEE THAT MILITARY COMMITTEE WOULD CONSIDER U.S. MILITARY COMMITTEE REPRESENTATIVE'S MEMORANDUM 43-75 OF 4 FEBRUARY CONCERNING CIVIL/MILITARY COOPERATION AS SOON AS INTERNATIONAL MILITARY STAFF PREPARES WORKING MEMORANDUM (IMSWM). NATIONAL REPS DID NOT COMMENT.

B. THE DOYEN (FRENCH REP) REPLIED TO THE INTERVENTION BY THE U.S. REP (DIRECTED TO THE EFFICIENCY AND EFFECTIVENESS OF THE SCEPC) AT THE LAST SCEPC REINFORMED BY READING A PAPER HE HAD PREPARED AFTER CONSULTATION WITH A NUMBER OF SCEPC MEMBERS. CONSIDERABLE DISCUSSION ENSUED WITH THE MEMBERS AGREEING THAT THE QUESTION OF HOW THE SCEPC IS ORGANIZED AND COLLATERAL QUESTIONS IS A MATTER FOR THE SEPC PLENARY REP TO DISCUSS. COMMITTEE AGREED THAT THE SUBJECT WOULD BE A SCEPC PLENARY AGENDA ITEM WITHOUT ANY FORMAL DOCUMENTS BEING PREPARED IN ADVANCE. THIS SUBJECT WOULD BE OPEN FOR A ROUND-TABLE DISCUSSION. COMMENT: USNATO RECOMMENDS THAT CONSIDERATION BE GIVEN TO HOLDING THIS DISCUSSION ON A RESTRICTED BASIS WITH ONLY THE CHAIRMAN OF THE CEPC PLENARY PRESIDING WITH PLENARY REPS PLUS ONE. END COMMENT.

C. THE U.S. REP REQUESTED THAT THE PAPER THE I.S. WAS TO PREPARE CONCERNING PROGRESS REPORTS AND MEASURES THE SENIOR COMMITTEE MAY TAKE A CONTROL THE WORK OF THE PLANNING BOARDS AND COMMITTEES (PB&CS), ALSO INCLUDE CONSIDERATION OF MEASURES TO CONTROL THE PROLIFERATION OF AD HOC GROUPS BY THE PB&CS.

2. DURING THE COURSE OF COMMITTEE DISCUSSION ON THE PBOS ANNUAL REPORT (AGENDA ITEM IV), THE CHAIRMAN ADVISED THE NATIONAL REPS THAT THE CIVIL BUDGET COMMITTEE (CBC) DENIED THE REQUEST FOR FUNDS TO SUPPORT THE PBOS ADP
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PROJECT. THIS STATEMENT OPENED UP A GENERAL DISCUSSION LED BY THE U.S. REP WHO INSISTED THAT THE CEP DIRECTORATE FURNISH THE SENIOR COMMITTEE WITH A COPY OF ALL BUDGET PROPOSALS SUBMITTED TO THE ADMINISTRATION WHICH THE CBC WOULD ULTIMATELY CONSIDER. THE U.S. REP STATED THAT UNLESS THIS WERE DONE AND UNLESS THE BUDGET PROPOSALS WERE CONSISTENT WITH THE SCEPC PRIORITIES, THE U.S. WOULD NOT SUPPORT ANY CEP BUDGET REQUESTS IN

THE CBC. WITH THE SUPPORT OF SEVERAL OTHER NATIONAL
REPS, THE U..S. WAS ABLE TO MAKE THIS POINT STICK AND THE
CEPT DIRECTOR PROMISED TO FURNISH THE COMMITTEE WITH
CIOPIES OF THE NEXT SET OF CBC FUNDING REQUESTS MADE BY
THE DIRECTOR.

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To: STATE INFO ALL NATO CAPITALS
SECDEF
DEP OF AGRICULTURE
USDOC
DEP OF TRANSPORTATION
CMDR MTC

OFFICE OF PREPAREDNESS, GSA
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